

Message Text

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AMEMBASSY STOCKHOLM

C O N F I D E N T I A L HELSINKI 1666

STOCKHOLM FOR AMBASSADOR SCHAUFLE

E.O. 11652: GDS

TAGS: PFOR, UN, FI

SUBJECT: AMBASSADOR SCHAUFLE'S DISCUSSION WITH
FINNISH FOREIGN MINISTRY ON UN MATTERS

1. AMBASSADOR SCHAUFLE ON AUGUST 22 DISCUSSED UN MATTERS IN HELSINKI WITH CHIEF OF FOREIGN MINISTRY POLITICAL SECTION TUOVINEN AND FOREIGN MINISTRY UN AFFAIRS CHIEF KAHILUOTO. THE DISCUSSION CENTERED ON PEACE-KEEPING RELATED PROBLEMS AND LIKELY ISSUES AT 29TH UNGA.

2. ASIDE FROM CERTAIN PERSONNEL QUESTIONS, WHICH WILL BE TOUCHED UPON LATER IN THIS TELEGRAM, THAT FINNS HAD ONLY ONE MATTER THAT THEY WANTED TO BRING UP. THIS WAS PEACE-KEEPING OPERATIONS IN GENERAL, AND THE UNICYP IN PARTICULAR. THEY MADE THE FOLLOWING POINTS:

A. PEACE-KEEPING GUIDELINES. THE FINNS INDICATED
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THAT THEY WERE ANXIOUS FOR THE COMPLETION OF PEACE-

KEEPING GUIDELINES. AMB SCHAUFLE SUGGESTED THAT THEY COMMUNICATE THIS CONCERN ALSO TO THE SOVIETS DURING THE VISIT OF DEPUTY FOREIGN MINISTER I. N. ZEMSKOV IN HELSINKI AUGUST 23.

B. MANDATE. THE FINNS ARE CONCERNED THAT THE UNFICYP MANDATE WILL BE REOPENED AT THIS TIME. THEY FEEL THAT THIS WOULD NOT BE USEFUL AND ARE AFRAID THAT DOING SO COULD END UP WITH NO NEW AGREEMENT AT ALL. THEY ARE SOMEWHAT WORRIED ABOUT THE FACT THAT A NEW ELEMENT OF SORTS HAS BEEN INTRODUCED INTO THE SITUATION IN CYPRUS; I.E., THE PRESENCE OF REGULAR TURKISH FORCES. THEY DO FEEL, HOWEVER, THAT THIS PROBLEM HAS BEEN BASICALLY TAKEN CARE OF BY THE MODIFICATIONS OF THE MANDATE IMPLICIT IN THE RECENT SECURITY COUNCIL RESOLUTIONS ON CYPRUS. THEY ARE ALSO CONCERNED THAT THE UNFICYP FORCES WILL NOT BE ABLE TO CARRY OUT THEIR MANDATED FUNCTIONS, OR NOT BE ABLE TO OPERATE AT ALL DUE TO TURKISH INTERFERENCE.

C. FINANCING. FINLAND WILL APPROACH SYG IN NEXT FEW DAYS TO EXPRESS ITS OPPOSITION TO THE FORMULA OF \$350 PER MAN PER MONTH FOR EVERY CONTINGENT. AMB SCHAUFLE SUGGESTED THAT THE FINNS ALSO TALK TO THE UK, FRANCE AND FRG TO GET THEIR SUPPORT ON THIS. THE FINNS SAID THAT THEY ARE COORDINATING WITH THE SWEDES AND AUSTRIANS ON THIS MATTER. AMB SCHAUFLE SUGGESTED THAT THEY MIGHT ALSO WANT TO BE IN TOUCH WITH THE IRISH SINCE THE IRISH ARE STILL NOMINAL MEMBERS OF UNEF AND UNFICYP.

3. AMB SCHAUFLE TOOK UP AND DISCUSSED ALSO THE FOLLOWING QUESTIONS:

A. CAMBODIA. THE FINNISH POSITION ON CAMBODIA HAS NOT CHANGED FROM THAT REPORTED PREVIOUSLY MANY TIMES; I.E., THEY WILL CONTINUE TO ABSTAIN ON EVERYTHING CONCERNING CAMBODIA.

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B. KOREA. IN A GENERAL DISCUSSION OF THE KOREAN QUESTION AND VARIOUS POSSIBLE SCENARIOS AT THE 29TH UNGA, AMB SCHAUFLE SUGGESTED THAT ONE POSSIBLE SOLUTION MIGHT BE ANOTHER SMALL STEP RATHER THAN ANY DRASTIC CHANGE. THE FINNS WONDERED AND WERE LEFT WONDERING WHAT SUCH A NEXT STEP COULD BE SINCE TO THEIR UNDERSTANDING THE UN COMMAND MATTER IS CLEARLY A SECURITY COUNCIL QUESTION.

C. SOUTH AFRICAN EXPULSION. CONCERNING VARIOUS POSSIBLE MOVES AT THE UNGA TO EXPEL SOUTH AFRICA THE FINNS SAID THAT IF AN UNGA RESOLUTION WERE WORDED IN GENERAL TERMS AND CONSTITUTED ONLY A RECOMMENDATION THAT THE SECURITY COUNCIL CONSIDER THE MATTER OF SOUTH AFRICA, THE FINNS WOULD VOTE YES. IF THE GA RECOMMENDATION TO THE SECURITY COUNCIL SPECIFICALLY RECOMMENDED EXPULSION, THE FINNS WOULD FIND THEMSELVES IN A VERY DIFFICULT POSITION. IT WOULD THEN BE A QUESTION BETWEEN POLITICAL VS LEGAL CONSIDERATIONS. IN LEGAL TERMS THE FINNS FEEL THAT SUCH A RECOMMENDATION WOULD BE CLEARLY OUTSIDE THE COMPETENCE OF THE GA. AT THE SAME TIME THERE ARE CONSIDERABLE INTERNAL POLITICAL PRESSURES AT LARGE OPPOSED TO SOUTH AFRICA.

D. PORTUGUESE AFRICAN TERRITORIES.
AMB SCHAUFLE SUGGESTED THAT IN VIEW OF RECENT DEVELOPMENTS, FINLAND SHOULD PERHAPS SERIOUSLY CONSIDER WORKING TOGETHER WITH OTHER NORDICS IN USING THEIR CONSIDERABLE INFLUENCE WITH THE AFRICANS TO TRY TO PRECLUDE ANY UNHELPFUL AFRICAN RESOLUTIONS ON THIS SUBJECT.

4. THE FINNS TOLD US THAT THEY WILL MAKE KNOWN AT THE UNGA THEIR DESIRE TO JOIN THE COUNCIL FOR NAMIBIA, PRIMARILY BECAUSE FINLAND IS NOT COMPLETELY SATISFIED WITH THE USE OF THE FUND FOR NAMIBIA TO WHICH IT CONTRIBUTES.

5. THE FINNS THEN ASKED FOR US SUPPORT OF THE
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CANDIDACY OF PROFESSOR BENGT BROMS OF THE UNIVERSITY OF HELSINKI (INTERNATIONAL LAW) FOR VICE-PRESIDENCY OF THE 6TH COMMITTEE. PROFESSOR BROMS HAS BEEN THE CHAIRMAN OF THE SPECIAL COMMITTEE ON DEFINITION OF AGRESSION. THEY MENTIONED THAT THE ONLY OTHER WESTERN EUROPEAN CANDIDACIES THAT THEY KNEW ABOUT WERE THOSE OF THE SWEDES WANTING THE CHAIRMANSHIP OF THE SPECIAL POLITICAL COMMITTEE, AND THE GREEKS WANTING THE VICE-CHAIRMANSHIP OF THE SECOND COMMITTEE.

6. FINALLY, THE FINNS QUERIED AMB SCHAUFLE ON THE US POSITION ON THE SOVIET ECOLOGICAL WARFARE PROPOSAL. AMB SCHAUFLE TOLD THE FINNS THAT IT WAS STILL BEING FORMULATED AND WHEN FINISHED THE

FINNS WOULD BE INFORMED, IF POSSIBLE.

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